

# ***A New Normal?***

## ***Revisiting the impact of bank capital requirements on lending and real activity***

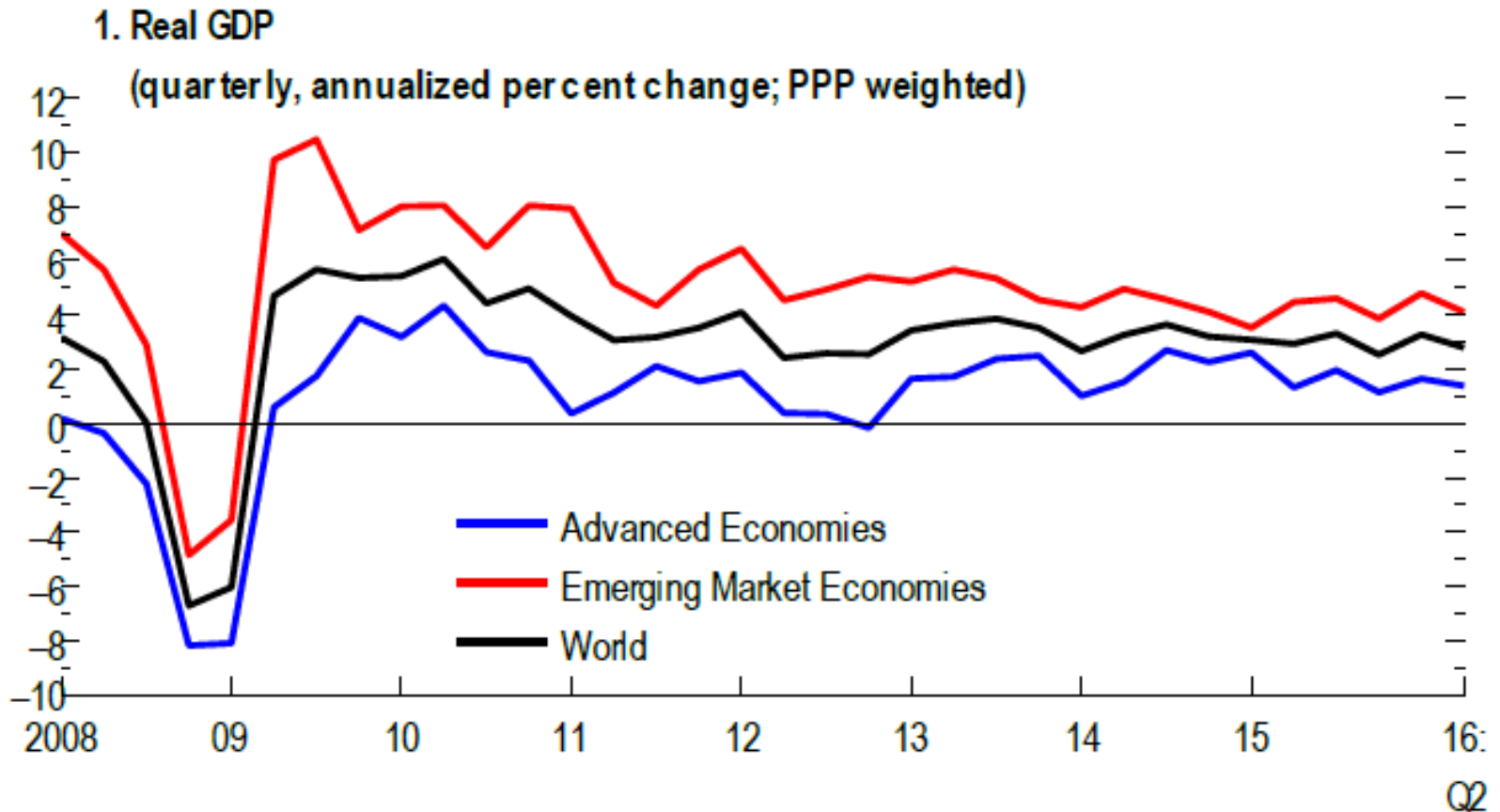
**Gianni De Nicolò**

***International Monetary Fund and CESifo***

**FED Chicago Annual International Banking Conference,  
November 3-4, 2016**

*The views expressed in this paper are those of the author(s) and do not necessarily represent those of the IMF or IMF policy.*

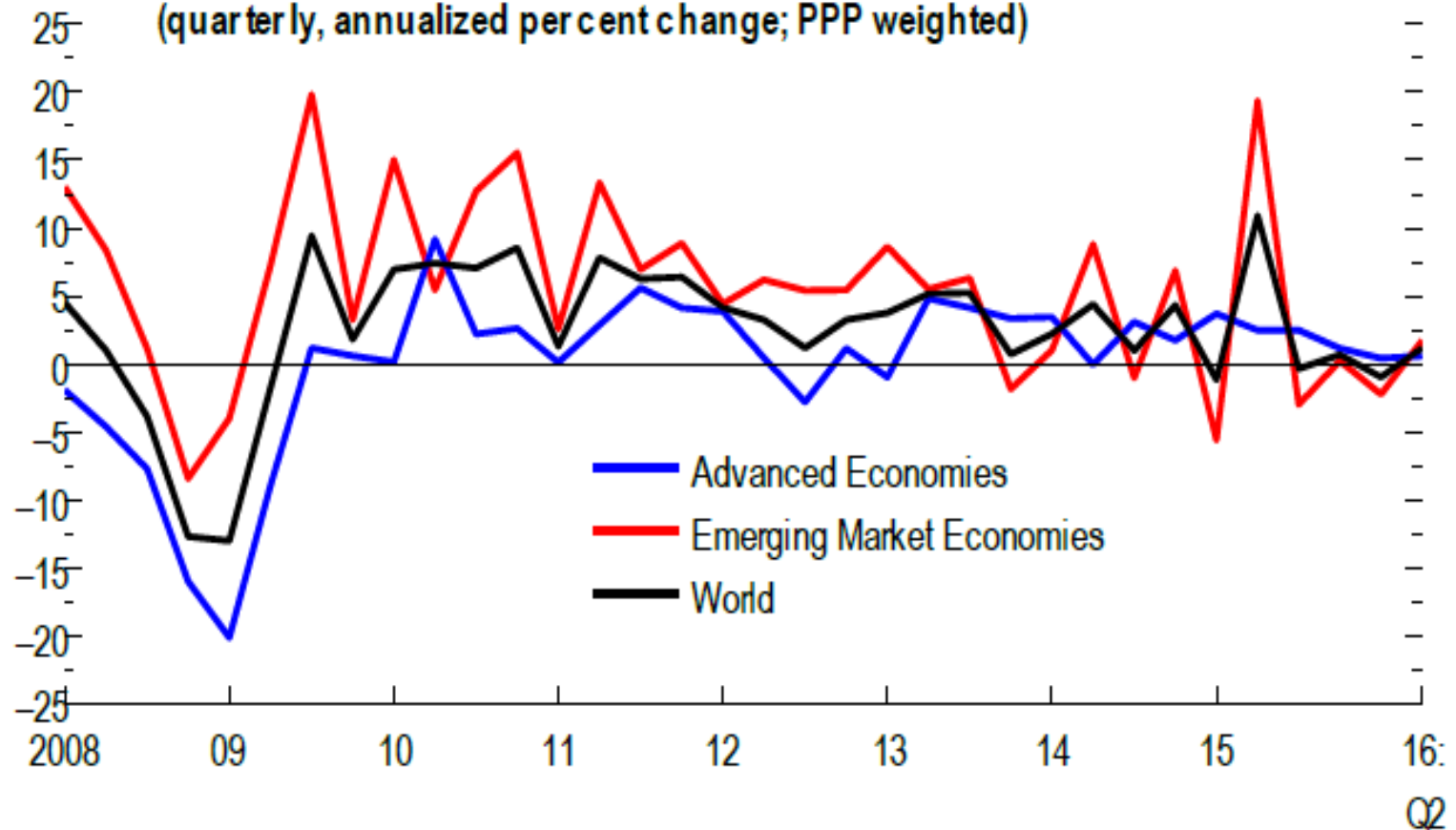
# Lower output growth.....



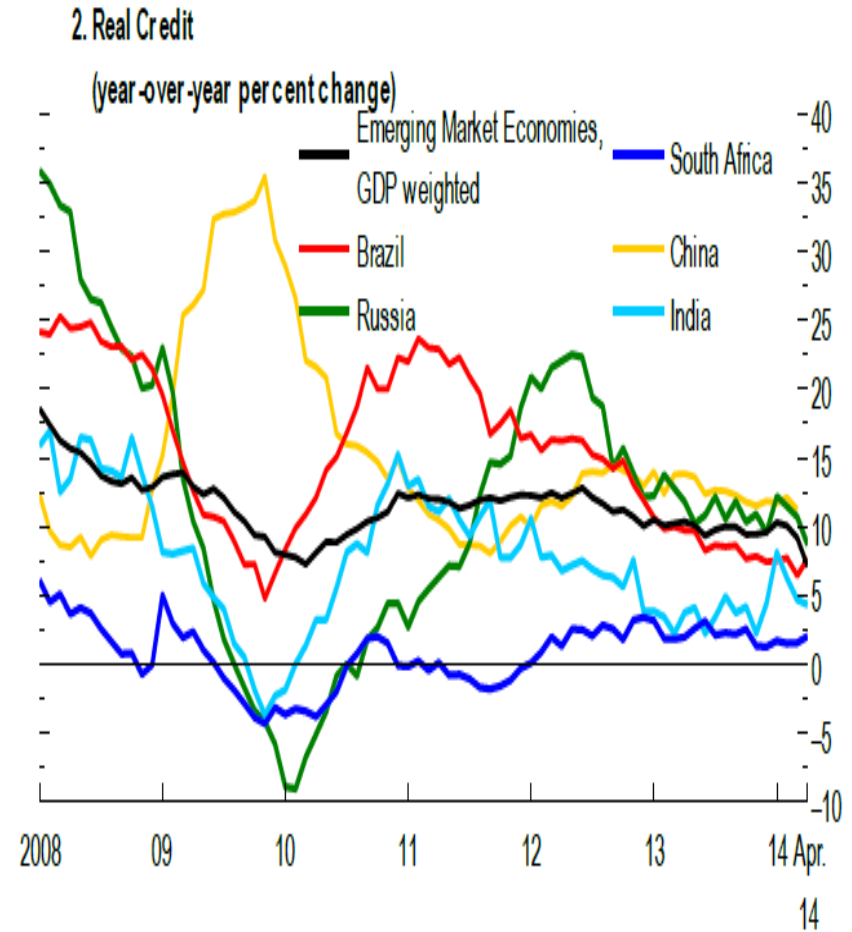
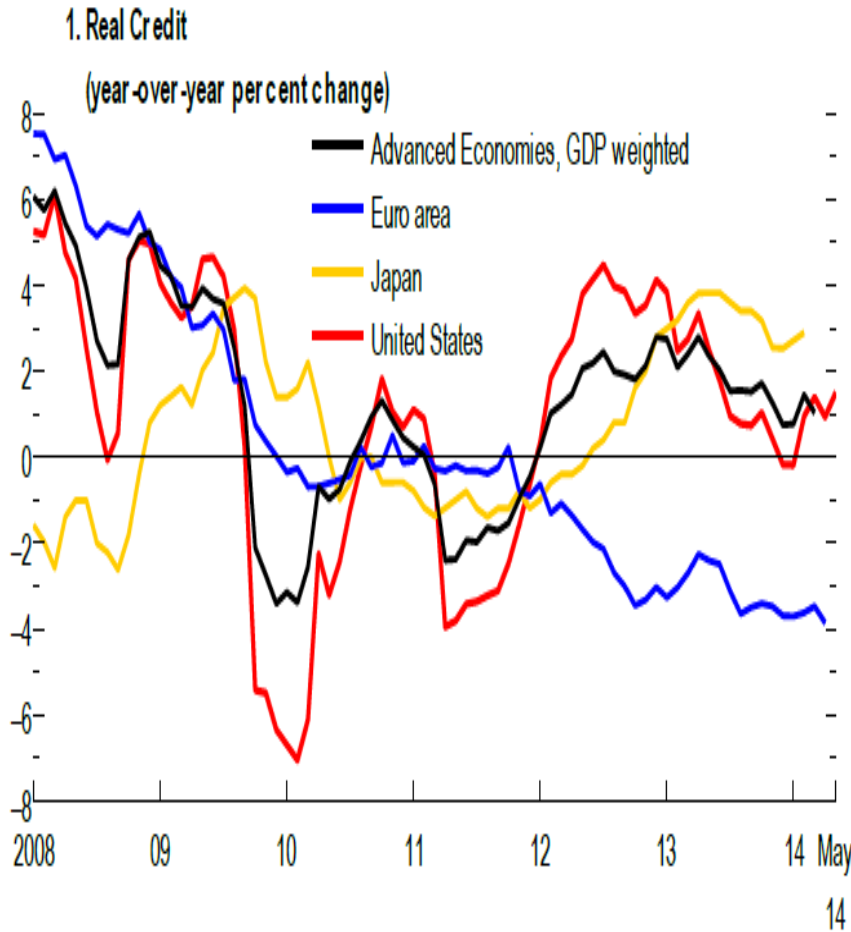
# Lower investment growth.....

## 5. Real Fixed Investment

(quarterly, annualized per cent change; PPP weighted)

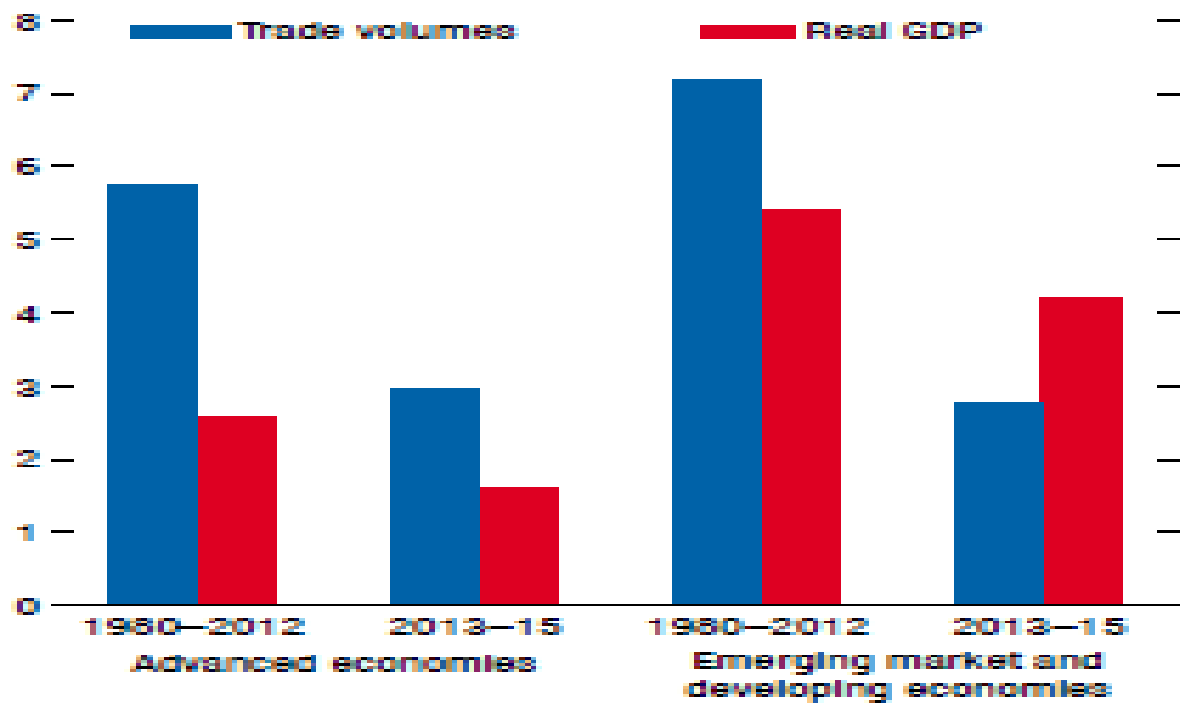


# Lower credit growth



# Decline in trade.....

**Figure 1.1.1. Trade and Output Growth**  
*(Year-over-year percent changes)*



Source: IMF staff calculations.

# A New Normal?

- Several potential explanations in the literature:
  - role of private and public deleveraging in the aftermath of a financial crisis
  - Productivity slowdown resulting from reduced innovation and technology adoption
  - Demographic trends
- **The Basel tightening of bank regulation started in 2009 and is on-going.**
- **Is this tightening related to these trends?**

# Revisiting the impact of bank capital requirements on lending and real activity

- Earlier studies found a relatively small impact of an increase in capital requirements on lending and real activity both in the short- and long-run.
- The calibrations of some recent equilibrium models deliver a significantly larger impact in the long-run
- **Why?**
- I revisit the issue by
  - Briefly reviewing the recent literature
  - Presenting new evidence using international data panels at a firm and country level.

# A preliminary result

- **The impact of an increase in capital requirements on bank lending and real activity appears larger than previously thought.**
- This conclusion seems supported by:
  - The counterfactual experiments of some calibrated equilibrium models
  - New empirical evidence
- **What might be the reasons of the apparent discrepancy between earlier and later studies?**
  - More important role of financial frictions in some recent calibrated models
  - New evidence based on samples larger than those used previously



# Empirical studies

- **Short- run**
- Recent “natural experiment” studies report significantly larger numbers for lending than previous studies
- **Long-run**
- MAG (2010): a one percentage point increase in the target ratio of capital would lead to a decline in the level of GDP of about 0.15 percent relative to baseline

# Calibrated models (1)

- **Van den Heuvel (JME, 2008)**
- banks provide liquidity valued by households, and choose the risk of their portfolio, with some risk-shifting due to deposit insurance.
- capital requirements limit bank risk-shifting, but they are costly because they reduce liquidity.
  
- **Calibration results:**
- (US data) The welfare cost of Basel II regulation is equivalent to a permanent loss in consumption between 0.1% and 1%
- Basel II capital requirements are too high.

# The Van Den Heuvel MAG(2010) update

Table A6.1

**Steady-state welfare loss due to higher capital requirements  
in terms of consumption equivalents: formula-based measures<sup>1</sup>**

Increase in capital ratio relative to current level	Canada	France	Germany	Italy	Netherlands	Spain	UK	US	Japan	Avg	St. Dev.
(percentage points)	(percentage deviation from [2008 nominal] consumption)										
2	0.2	0.1	0.1	0.1	0.4	0.2	0.2	0.1	0.1	0.2	0.1
4	0.5	0.1	0.2	0.3	0.8	0.4		0.3	0.2	0.4	0.3
6	0.7	0.2	0.3	0.4	1.1	0.6		0.4	0.3	0.5	0.4

<sup>1</sup> Welfare loss due to tightening of capital requirement as computed in Van den Heuvel (2008).

## Calibrated models (2)

- **De Nicolò et al., (RFS, 2014)**
- *Industry* composed of homogenous and infinitely lived banks financed by short-term debt, insured deposits and equity, maturity transformation as in Diamond and Dybvig (1983), exposed to credit and liquidity risks
- *Inverted U-shaped relationship between steady state bank lending and capital requirements*
- **Calibration results** for capital requirements (US data):
- Required (Tier 1) capital ratio increases *from 0 to 4 percent*, bank *lending increases* by about 15 percent.
- Required (Tier 1) capital increases *from 4 percent to 12 percent*, bank *lending declines* by about 2.5 percent

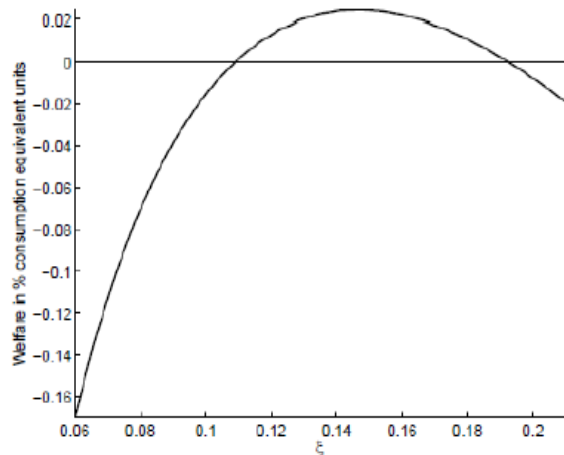
## Calibrated models (3)

- **Corbae and D'Erasmus. (2014)**: Banking industry dynamics with heterogeneous banks
- **Calibration results**: an increase in capital requirement from 4 to 6 percent implies an 8 percent fall in bank lending
- Some recent equilibrium models:
- Moving to the '*optimal*' capital requirement deliver steady state output declines ranging from 1 to 8 percent
- These declines are welfare improving
- Yet, '*optimal*' capital ratios differ considerably

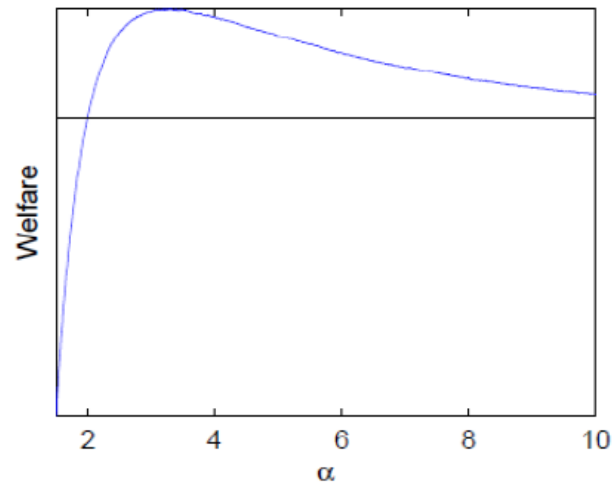
# Optimal capital requirements in some recent DSGE models

## Begenau (2014)

Figure 4: OPTIMAL LEVEL OF RISKED BASED CAPITAL RATIO

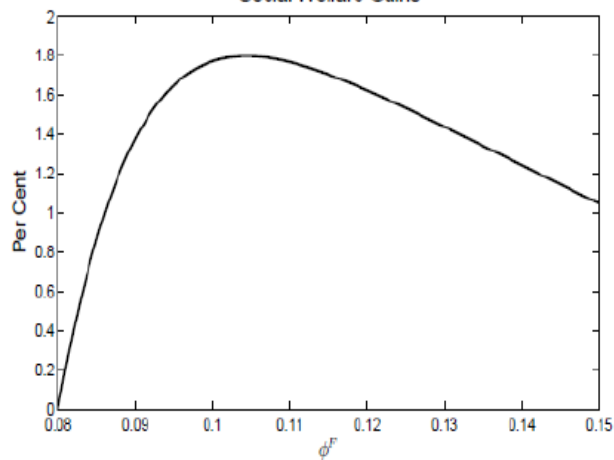


## Adrian & Boyachenko (2013)

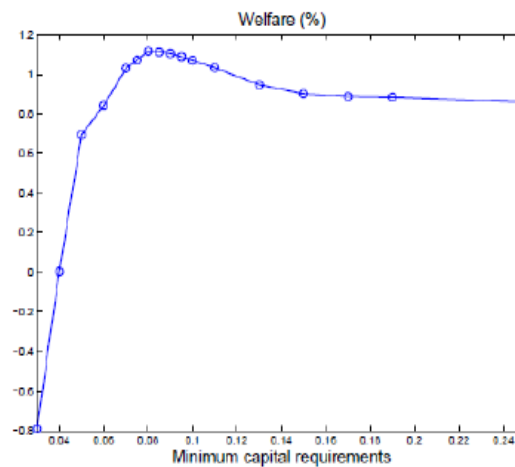


## Clerc & al. (2014)

Social Welfare Gains



## Nguyen (2013)



# New evidence: preliminary results

- **Bank-level data:** consolidated account and market data for a panel of about 1,400 publicly traded banks in 43 advanced and emerging market economies for the period 1982-2013.
- **Statistical model:** a version of the specification by Hancock et al. (1995, 1998) (similar to Flannery and Rangan, 2008, Berrospide and Edge, 2010, Francis and Osborne, 2012)
- **Country-level data:** aggregate banking variables and GDP growth for 89 countries during 1998-2011.
- **Statistical model, based on the finance-growth literature:**
- bank capitalization  $\Rightarrow$  bank credit-to-(nominal) GDP growth .
- bank credit-to-(nominal) GDP growth  $\Rightarrow$  real per capita GDP growth .

# Bank-level data model: short-run impact

$$\Delta \ln EA_{it} = \lambda_{EA} (\ln EA_{it}^* - \ln EA_{it-1}) + \varepsilon_{it} \quad (1)$$

$$\Delta \ln L_{it} = \lambda_L (\ln L_{it}^* - \ln L_{it-1}) + \alpha \Delta \ln EA_{it} + \eta_{it} \quad (2)$$

$$\ln EA_{it}^* = \alpha_{EAi} + \gamma_{EA t} + \beta_{EA} X_{it} \quad (3)$$

$$\ln L_{it}^* = a_{Li} + \gamma_{L t} + A_L \ln EA_{it}^* + \beta_L NIM_{it} + \gamma M_{jt} \quad (4)$$

$$X_{it} = (\ln TA, ROA, TobinQ); \quad M_{jt} = (RGDPG, INFL)$$



# Panel IV estimation

VARIABLES	US		Advanced (ex. US)		Emerging	
	$\Delta \ln(EA)$	$\Delta \ln(Loan)$	$\Delta \ln(EA)$	$\Delta \ln(Loan)$	$\Delta \ln(EA)$	$\Delta \ln(Loan)$
Ln TA	0.762 [0.48]		-1.672 [0.11]		-7.730*** [0.00]	
ROA	11.05*** [0.00]		12.69*** [0.00]		7.532*** [0.00]	
TobinQ	-41.81*** [0.00]		-7.957 [0.641]		-0.299 [0.574]	
$\Delta \ln(EA)$		<b>-0.163***</b> [0.00]		<b>-0.105***</b> [0.00]		<b>-0.181***</b> [0.00]
Ln Loan (t-1)		-9.715*** [0.00]		-6.035*** [0.00]		-11.07*** [0.00]
NIM		2.906*** [0.00]		-0.444* [0.07]		0.362 [0.21]
RGDPG			-42.32 [0.14]	-22.66** [0.03]	-66.54* [0.07]	24.61 [0.21]
INFL			-1.106*** [0.00]	-0.662*** [0.00]	-0.0295 [0.84]	-0.185** [0.03]
SMR			6.508** [0.02]	17.39*** [0.00]	0.195 [0.95]	21.96*** [0.00]
Constant	21.61 [0.12]	103.0*** [0.00]	30.68 [0.13]	114.0*** [0.00]	109.0*** [0.00]	169.1*** [0.00]
Bank-Time effects	Y	Y	Y	Y	Y	Y
Observations	9,439	9,439	6,602	6,602	2,174	2,174
R-squared (within)	0.152	0.27	0.125	0.41	0.092	0.33
Number of banks	749	749	440	440	222	222

Robust pval in brackets

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1

# Impact of a 1% point change of capital requirement on lending growth

<b>Capital ratio</b>	<b>US</b>	<b>Advanced (ex. US)</b>	<b>Emerging</b>
7	0		
8	-2.33	-1.50	-2.59
9	-2.04	-1.31	-2.26
10	-1.81	-1.17	-2.01
11	-1.63	-1.05	-1.81
12	-1.48	-0.95	-1.65
13	-1.36	-0.87	-1.51
14	-1.25	-0.81	-1.39
15	-1.16	-0.75	-1.29

# Country-level data model: long-run impact

**Growth of bank credit to the private sector to GDP:**  $\Delta BC_{it} = \ln BC_{it} - \ln BC_{it-1}$

**Real per-capita GDP growth:**  $G_{it} = \ln RGDPPC_{it} - \ln RGDPPC_{it-1}$

$$\Delta BC_{it} = \alpha_{BCi} + \beta_{BCt} + \gamma_{BC} EAR_{it} + cFMD_{it} + d_{BC} \ln BC_{it-1} + u_{it} \quad (1)$$

$$\Delta G_{it} = \alpha_{Gi} + \beta_{Gt} + \gamma_G \Delta BC_{it} + \gamma INFL_{it} + d_G \ln RGDPPC_{it-1} + \varepsilon_{it} \quad (2)$$

**Banking crisis probability (Pooled Logit), based on the binary variable:**

$Z_{it} = 1$  if crisis year, 0 otherwise

$$P(Z_{it} = 1) = F(\alpha_c + \beta_C EAR_{it-1} + \gamma_C \Delta G_{it-1} + \delta_C INFL_{it-1} + \eta_{it}) \quad (3)$$

# Panel IV estimation

VARIABLES	High Income			Medium to low income		
	$\Delta BC$	$\Delta G$	P(Z=1)	$\Delta BC$	$\Delta G$	P(Z=1)
<b>EAR</b>	<b>-0.964***</b> [0.00]			<b>-1.133***</b> [0.00]		
FMD	3.677 [0.14]			5.872*** [0.00]		
Ln BCGDP(t-1)	-9.380*** [0.00]			-17.31*** [0.00]		
<b><math>\Delta BC</math></b>		<b>0.304***</b> [0.00]			<b>0.0525**</b> [0.05]	
Ln RGDP(t-1)		-15.77*** [0.00]			-13.63*** [0.00]	
Constant	42.87** [0.00]	156.2*** [0.00]		64.27*** [0.00]	103.9*** [0.00]	
<b>EAR(t-1)</b>			<b>-0.215**</b> [0.01]			<b>-0.0801**</b> [0.04]
<b><math>\Delta G(t-1)</math></b>			<b>-0.226**</b> [0.01]			<b>-0.178***</b> [0.00]
INFL(t-1)			2.866 [0.778]			5.355*** [0.00]
Constant			1.029 [0.410]			-1.088 [0.119]
Country-Time	Yes	Yes		Yes	Yes	
Observations	470	470	260	521	521	440
R-squared (within)	0.303	0.47		0.312	0.35	
Pseudo R2			0.34			0.19
Countries	39	39	39	50	50	50

Robust pval in brackets

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1

# Impact of a 1% point change of capital requirement on lending and real GDP growth

	Bank lending growth	Real per-capita GDP growth
High income countries	-0.96	-0.29
Medium to low income countries	-1.13	-0.06

- These estimates are significantly larger than previous ones for high income (advanced) economies

# Net growth benefits

**Expected ‘steady state’ output growth conditional on  $\Delta EAR_i$  :**

$$\begin{aligned}
 EG_i | \Delta EAR_i = & \\
 [1 - EP(Z_{it} = 1) - \Delta P(Z_{it} = 1 | \Delta EAR_i)]E(\Delta G_i | Z_{it} = 0) + & \quad (4) \\
 [EP(Z_{it} = 1) + \Delta P(Z_{it} = 1 | \Delta EAR_i)]E(\Delta G_i | Z_{it} = 1) & \\
 + E(\Delta G_i | \Delta EAR_i) &
 \end{aligned}$$

$E(\Delta G_i | Z_{it} = 0)$  ( $E(\Delta G_i | Z_{it} = 1)$ ) = Average 1998-2011 real GDP growth rate excluding (including) crisis years (predictions from (2) and (3))

$E(\Delta G_i | \Delta EAR_i) = \gamma_{BC}\gamma_G \Delta EAR_i$  , cost of a change in capital requirement

$\Delta P(Z_{it} = 1 | \Delta EAR_i) = (\hat{\beta}_C + \hat{\gamma}_C \gamma_{BC}\gamma_G) \Delta EAR_i$  change in crisis probability

$EP(Z_{it} = 1)$  = Expected crisis probability (prediction from the Logit model)

**Expected ‘steady state’ change in output growth conditional on  $\Delta EAR_i$  :**

$$\Delta(EG_i | \Delta EAR_i) = \{(\hat{\beta}_C + \hat{\gamma}_C \gamma_{BC}\gamma_G)[E(\Delta G_i | Z_{it} = 1) - E(\Delta G_i | Z_{it} = 0)] + \gamma_{BC}\gamma_G\} \Delta EAR_i \quad (5)$$

# Net growth benefit of a 1% point change of capital requirement

	<b>crisis growth loss</b>	<b>dP</b>	<b>Expected benefit</b>	<b>Expected cost</b>	<b>Net benefit</b>
<b>High income economies</b>					
<b>median</b>	-5.69	-0.020	0.11	0.29	<b>-0.18</b>
<b>1% percentile</b>	-11.74	-0.020	0.24	0.29	<b>-0.06</b>
<b>Medium to low income economies</b>					
<b>median</b>	-8.93	-0.005	0.04	0.06	<b>-0.02</b>
<b>1% percentile</b>	-23.05	-0.005	0.11	0.06	<b>0.05</b>

# Issues for discussion

- The impact of an increase in capital requirements on bank lending and real activity appears larger than previously thought...however, updating data and check robustness....
- Yet, the debate has been traditionally focused on what *levels* of minimum capital ratios might be best.
- Comparatively less attention has been devoted to the *implementation mechanisms*
- A key result in De Nicolò et al. (2014): **a form of “prompt corrective action” dominates non-contingent capital requirements in terms of efficiency and welfare.**
- *How* capital regulation is implemented might be as important as (and give a different perspective to) what is the best *level* of bank capital requirements.